

Message Text

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67

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03 NSAE-00

PA-04 RSC-01 PRS-01 SP-03 USIA-15 TRSE-00 SAJ-01 SS-20

NSC-07 OMB-01 ACDA-19 DRC-01 /133 W

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R 141557Z MAY 74

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 8991

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

USMISSION GENEVA

AMEMBASSY BONN

AMEMBASSY DUBLIN

AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

USMISSION NATO

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

S E C R E T COPENHAGEN 1337

E.O. 11652: NGDS

TAGS: PFOR, DA

SUBJECT: CONSULTATIONS AND DRAFTS

GENEVA FOR USDEL CSCE

REF: STATE 09829

SUMMARY: SUBSTANCE OF US VIEWS ON EC/NINE CONSULTA-

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TIONS CONVEYED TO SENIOR DANISH OFFICIAL, EIGIL JORGENSEN,
WHO FOUND THEM REASONABLE. DANES FAVOR FULL SPEED AHEAD

ON NATO DECLARATION BUT BELIEVE FURTHER WORK ON US/EC NINE DECLARATION SHOULD BE DELAYED AT LEAST A MONTH TO ALLOW NEW FRG AND FRENCH GOVTS TO ESTABLISH THEIR PROFILES. DANES BELIEVE THIRD STAGE OF CSCE DEPENDS ON PROGRESS ON BASKET III BUT, MORE IMPORTANTLY, ON US DECISION, PERHAPS TIED IN WITH OUR BILATERAL RELATIONS WITH USSR. END SUMMARY.

1. IN A DISCUSSION MAY 14 DCM PASSED ALONG TO MFA PERMANENT UNDER SECRETARY EIGEL JORGENSEN SUBSTANCE OF VIEWS IN STATE 096829 ON US/EC NINE CONSULTATIONS. JORGENSEN LISTENED CAREFULLY AND INDICATED THAT HE UNDERSTOOD OUR POSITION AND THAT HE FOUND IT REASONABLE. HE WAS PARTICULARLY IN ACCORD WITH THE CONCEPT THAT THERE COULD BE BILATERAL CONSULTATIONS AT ANY TIME SINCE, AS HE PUT IT, "THESE ARE GOING TO GO ON IN ANY CASE."

2. MORE GENERALLY, JORGENSEN SUGGESTED THAT IT MIGHT BE BETTER TO CONCENTRATE ON THE NATO DECLARATION AT THIS TIME AND TO HOLD OFF ANY FURTHER FORMAL EXCHANGES ON A US/EC NINE DECLARATION FOR A MONTH OR SO, SINCE THAT WOULD GIVE TIME FOR THE NEW GOVTS IN THE FRG AND FRANCE (AND PERHAPS ELSEWHERE) TO BEGIN TO SHAKE DOWN AND THEIR ATTITUDES ON THIS AND OTHER SUBJECTS SHOULD BE A LITTLE CLEARER. THUS WHILE HE DID NOT DISAGREE WITH THE THRUST OF OUR VIEWS ON CONSULTATIONS, HE THOUGHT THAT ACTION ON THEM MIGHT BE DELAYED FOR A FEW WEEKS.

3. ON THE OTHER HAND, JORGENSEN THOUGHT IT IMPORTANT TO MOVE AHEAD WITH A NATO DECLARATION. HE SAID THAT THE BRITISH HAD GIVEN THE DANES THEIR PROMISED RE-DRAFT ON MAY 14. AT FIRST GLANCE HE DID NOT THINK IT WOULD GIVE THE DANES ANY TROUBLE. HE WAS AWARE, HE SAID, THAT THE FORM OF ANY SUCH DECLARATION HAD NOT YET BEEN SETTLED, LET ALONE ITS SUBSTANCE, BUT HIS COMMENTS INDICATED THAT THE DANES WOULD PROBABLY FAVOR A SEPARATE DECLARATION AT OTTAWA, ALTHOUGH THEY WOULD BE AMENABLE TO OTHER WAYS OF HANDLING IT AS LONG AS THERE WAS A STATEMENT WHICH RE-EMPHASIZED ATLANTIC SOLIDARITY.

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4. JORGENSEN ASKED WHETHER PRESIDENT NIXON MIGHT STOP IN EUROPE OR POSSIBLY AT THE MINISTERIAL MEETING IN OTTAWA BEFORE HIS TRIP TO THE SOVIET UNION. DCM REPLIED THAT WE HAD NO INFORMATION YET ON THE PRESIDENT'S PLANS IN THIS REGARD.

5. JORGENSEN EXPRESSED THE OPINION THAT THE LEVEL OF A THIRD STAGE OF A CSCE DEPENDED ON TWO THINGS: (A) SOVIET CONCESSIONS ON BASKET III AND (B) WHETHER THE US WOULD

FIND IT NECESSARY TO AGREE TO A HIGH-LEVEL THIRD STAGE MEETING IN RETURN FOR SOVIET CONCESSIONS ON OTHER SUBJECTS OF INTEREST IN THE BILATERAL FIELD. (IT WAS CLEAR FROM HIS EMPHASIS THAT JORGENSEN REGARDED THE LATTER AS THE STRONGER REASON.) DCM SAID WE HAD ALWAYS BEEN CAREFUL TO EMPHASIZE THAT OUR BILATERAL RELATIONS, WHICH HAD AN IMPETUS OF THEIR OWN, SHOULD NOT BECOME MIXED IN WITH THE PROBLEMS SURROUNDING THE CSCE THIRD STAGE AND, AS FAR AS HE WAS AWARE, THIS WAS STILL OUR POSITION. WHETHER WE AGREE TO A HIGH-LEVEL CSCE THIRD STAGE WOULD LARGELY DEPEND ON PROGRESS IN GENEVA DURING STAGE 2. IN THAT REGARD WE WERE IN STEP WITH OUR ALLIES. JORGENSEN DID NOT PRESS THE MATTER, BUT ADDED THAT IN A RECENT CONVERSATION HE HAD FOUND SIR THOMAS BRIMELOW OF THE FCO QUITE PESSIMISTIC AS TO THE POSSIBILITY OF EFFECTING ANY CHANGE IN REGARD TO BASKET III ITEMS IN THE POLICIES OF THE SOVIET UNION OR THE OTHER EASTERN EUROPEAN COUNTRIES. JORGENSEN SAID THAT HE REGARDED SIR THOMAS AS AN EXPERT ON EASTERN RELATIONS AND WAS INCLINED TO SHARE THIS VIEW.

6. COMMENT: JORGENSEN'S VIEWS ARE GIVEN AT SOME LENGTH AS AN INDICATION OF THE TYPE OF CONCERNS IN THE MIND OF A SENIOR AND SOBER OFFICIAL OF ONE OF THE SMALL ALLIANCE PARTNERS. HE IS MODESTLY PLEASED WITH THE FACT THAT DENMARK IS TAKING THE LEAD IN THE EC NINE IN PUTTING FORWARD SUGGESTIONS FOR CSCE FOLLOW-UP, BUT THIS DOES NOT DETRACT FROM HIS HEALTHY SKEPTICISM WHETHER THERE WILL BE A THIRD STAGE CSCE. FOR THEIR OWN REASONS THE DANES WOULD PROBABLY PREFER TO HAVE SUCH A HIGH-LEVEL MEETING, IF MERELY TO SHOW THAT DETENTE IS ALIVE AND KICKING. BUT AS LONG AS THE HARTLING GOVT LASTS WE DOUBT THAT THEY WILL BE PROPONENTS OF ANY UNWISE COMPROMISES TO REACH SUCH

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